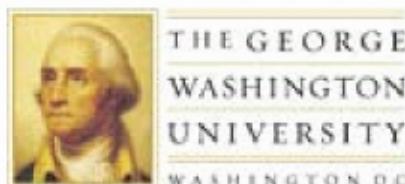


The Burger Court Opinion Writing Database

New York Times Co. v. United States
403 U.S. 713 (1971)

Paul J. Wahlbeck, George Washington University
James F. Spriggs, II, Washington University
Forrest Maltzman, George Washington University



Supreme Court of the United States
Washington, D. C. 20543

CHAMBERS OF
THE CHIEF JUSTICE

June 24, 1971

Re: New York Times Case

MEMORANDUM TO THE CONFERENCE:

In light of the size of the petition submitted by the
New York Times I suggest we gather at 3:15 to
consider our next step. We may have something on
the Washington Post by that time.

Regards,

WRD

1923 + 1873

WY

Supreme Court of the United States
Washington, D. C. 20543

CHAMBERS OF
THE CHIEF JUSTICE

June 29, 1971

Re: No. 1873 - New York Times v. U. S.
No. 1885 - U. S. v. Washington Post

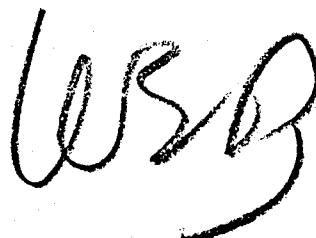
MEMORANDUM TO THE CONFERENCE:

The printing presses have been rolling and everyone seems to be very nearly ready.

I suggest that a rigid "time table" is not feasible but that we

- (1) hold ourselves available for a Conference Wednesday at 11:00 a.m., and
- (2) consider an open Court session for announcement in the afternoon

Regards,



To: Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

From: The Chief Justice
Circulated: JUN 30 1971

Recirculated: _____

No. 1873 - New York Times Company v. United States

No. 1885 - United States v. The Washington Post Company et al.

MR. CHIEF JUSTICE BURGER, dissenting.

So clear are the Constitutional limitations on prior restraint against expression, that from the time of Near v. Minnesota, 283 U.S. 697(1931) until recently in Organization for a Better Austin v. Keefe, ____ U.S. ____ (1971), we have had little occasion to be concerned with cases involving prior restraints against news reporting on matters of public interest. There is, therefore, little variation among the members of the Court in terms of resistance to prior restraints against publication. Adherence to this basic constitutional principle, however, does not make this case a simple one. In this case, the imperative of a free and unfettered press comes into collision with another imperative, the effective functioning of a complex modern government and specifically the effective exercise of certain constitutional powers of the Executive. Only those who view the First Amendment as an absolute in all circumstances -- a view I respect, but reject -- can find such a case as this to be simple or easy.

Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

1st DRAFT

From: The Chief Justice

Circulated:

JUN 30 1971

Nos. 1873 AND 1885.—OCTOBER TERM, 1970.

Recirculated:

New York Times Company, Petitioner, 1873 v. United States. On Writ of Certiorari to the United States Court of Appeals for the Second Circuit.

United States, Petitioner, 1885 v. The Washington Post Company et al. } On Writ of Certiorari to the United States Court of Appeals for the District of Columbia Circuit.

[June 30, 1971]

MR. CHIEF JUSTICE BURGER, dissenting.

So clear are the constitutional limitations on prior restraint against expression, that from the time of *Near v. Minnesota*, 283 U. S. 697 (1931), until recently in *Organization for a Better Austin v. Keefe*, — U. S. — (1971), we have had little occasion to be concerned with cases involving prior restraints against news reporting on matters of public interest. There is, therefore, little variation among the members of the Court in terms of resistance to prior restraints against publication. Adherence to this basic constitutional principle, however, does not make this case a simple one. In this case, the imperative of a free and unfettered press comes into collision with another imperative, the effective functioning of a complex modern government and specifically the effective exercise of certain constitutional powers of the Executive. Only those who view the First Amendment as an absolute in all circumstances—a view I respect, but reject—can find such a case as this to be simple or easy.

This case is not simple for another and more immediate reason. We do not know the facts of the case. No Dis-

To: The Chief Justice
 Mr. Justice Douglas
 Mr. Justice Harlan
 Mr. Justice Brennan
 Mr. Justice Stewart
 Mr. Justice White
 Mr. Justice Marshall
 Mr. Justice Blackmun

1st DRAFT

SUPREME COURT OF THE UNITED STATES

From: Black, J. Nos. 1873 AND 1885.—OCTOBER TERM

Circulated:

JUN 29 1971

Recirculated: New York Times Company, Petitioner, On Writ of (the United States, Petitioner, v. of Appeals Second Circuit.

1873 v.
 United States.

United States, Petitioner, On Writ of (the United States, Petitioner, v. of Appeals f The Washington Post Company et al. trict of Colum

1885 v.
 The Washington Post Company et al.

[June —, 1971]

MR. JUSTICE BLACK, concurring.

I adhere to the view that the Government's injunction against the Washington Post should have been vacated without oral argument. Furthermore, after oral arguments, I agree completely with the judgment of the Court of Appeals for the Second Circuit. The reasons stated by my Brothers DOUGLAS and BRENNAN are sound. In my view it is unfortunate that some of my brothers are apparently willing to hold that the publication of news may sometimes be enjoined. Such a holding would make a shambles of the First Amendment.

Our Government was launched in 1789 with the adoption of the Constitution. The Bill of Rights, the First Amendment, followed in 1791. Now, for the first time in the 182 years since the founding of the Republic, the federal courts are asked to hold that the First Amendment does not mean what it says, but rather means that the Government can halt the publication of current news of vital importance to the people of this country.

when the cases were first presented to this Court. I believe that every moment's continuance of the injunctions against these newspapers amounts to a wanton, flagrant, indefensible, and continuing violation of the First Amendment.

Present

WD

Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

2nd DRAFT

SUPREME COURT OF THE UNITED STATES

From: Black, J.

Circulated:

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

JUL 2 1971

Recirculated:

New York Times Company, Petitioner,
1873 v. United States. } On Writ of Certiorari to
the United States Court
of Appeals for the Second Circuit.

United States, Petitioner, 1885 v. The Washington Post Company et al. } On Writ of Certiorari to
the United States Court
of Appeals for the District of Columbia Circuit.

[June —, 1971]

MR. JUSTICE BLACK, concurring.

I adhere to the view that the Government's case against the Washington Post should have been dismissed and that the injunction against the New York Times should have been vacated without oral argument when the cases were first presented to this Court. I believe that every moment's continuance of the injunctions against these newspapers amounts to a wanton, flagrant, indefensible, and continuing violation of the First Amendment. Furthermore, after oral arguments, I agree completely that we must affirm the judgment of the Court of Appeals for the District of Columbia and reverse the judgment of the Court of Appeals for the Second Circuit for the reasons stated by my Brothers DOUGLAS and BRENNAN. In my view it is unfortunate that some of my Brethren are apparently willing to hold that the publication of news may sometimes be enjoined. Such a holding would make a shambles of the First Amendment.

Our Government was launched in 1789 with the adoption of the Constitution. The Bill of Rights, including

WD

7/1/71 J. Black
1
To: The Chief Justice
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

From: Black, J.

SUPREME COURT OF THE UNITED STATES

Circulated:

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

Received June 30 1971

New York Times Company, Petitioner, } On Writ of Certiorari to
1873 v. United States. } the United States Court
of Appeals for the Second Circuit.

United States, Petitioner, } On Writ of Certiorari to
1885 v. The Washington Post Com- } the United States Court
pany et al. } of Appeals for the District of Columbia Circuit.

[June 30, 1971]

MR. JUSTICE BLACK, with whom MR. JUSTICE DOUGLAS joins, concurring.

I adhere to the view that the Government's case against the Washington Post should have been dismissed and that the injunction against the New York Times should have been vacated without oral argument when the cases were first presented to this Court. I believe that every moment's continuance of the injunctions against these newspapers amounts to a flagrant, indefensible, and continuing violation of the First Amendment. Furthermore, after oral arguments, I agree completely that we must affirm the judgment of the Court of Appeals for the District of Columbia and reverse the judgment of the Court of Appeals for the Second Circuit for the reasons stated by my Brothers DOUGLAS and BRENNAN. In my view it is unfortunate that some of my Brethren are apparently willing to hold that the publication of news may sometimes be enjoined. Such a holding would make a shambles of the First Amendment.

Our Government was launched in 1789 with the adoption of the Constitution. The Bill of Rights, including

File
Ces
6-26

3rd DRAFT

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

	New York Times Company, Petitioner,	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit.
1873	v. United States.	
1885	United States, Petitioner, v. The Washington Post Com- pany et al.	On Writ of Certiorari to the United States Court of Appeals for the Dis- trict of Columbia Circuit.

[June —, 1971]

MR. JUSTICE DOUGLAS.

It should be noted at the outset that the First Amendment provides that "Congress shall make no law . . . abridging the freedom of speech or of the press." That leaves, in my view, no room for congressional restraint on the press.

There is, moreover, no statute barring the publication by the press of the material which the Times and Post seek to use. 18 U. S. C. § 793 (e) provides that "whoever having unauthorized possession of, access to, or control over any document, writing . . . relating to the national defense which information the possessor has reason to believe could be used to the injury of the United States or to the advantage of any foreign nation, wilfully communicates . . . the same to any person not entitled to receive it . . . shall be fined not more than \$10,000 or imprisoned not more than ten years or both."

The Government suggests that the word "communicates" is broad enough to encompass publication.

There are eight sections in the chapter on espionage and censorship, §§ 792-799. In three of those eight

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Cis
6-29

5th DRAFT

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

New York Times Company, Petitioner,
1873 v. United States. } On Writ of Certiorari to
the United States Court
of Appeals for the Second Circuit.

United States, Petitioner,
1885 v. The Washington Post Company et al. } On Writ of Certiorari to
the United States Court
of Appeals for the District of Columbia Circuit.

[June —, 1971]

MR. JUSTICE DOUGLAS with whom MR. JUSTICE BLACK concurs.

It should be noted at the outset that the First Amendment provides that "Congress shall make no law . . . abridging the freedom of speech or of the press." That leaves, in my view, no room for governmental restraint on the press.¹

There is, moreover, no statute barring the publication by the press of the material which the Times and Post seek to use. 18 U. S. C. § 793 (e) provides that "whoever having unauthorized possession of, access to, or control over any document, writing . . . relating to the national defense which information the possessor has reason to believe could be used to the injury of the United States or to the advantage of any foreign nation, wilfully com-

¹ See *Beauharnais v. Illinois*, 343 U. S. 250, 267 (dissenting opinion of Mr. JUSTICE BLACK), 284 (my dissenting opinion); *Roth v. United States*, 354 U. S. 476, 508 (my dissenting opinion which Mr. JUSTICE BLACK joined); *Yates v. United States*, 354 U. S. 298, 339 (separate opinion of Mr. JUSTICE BLACK which I joined); *New York Times v. Sullivan*, 376 U. S. 254, 293 (concurring opinion of Mr. JUSTICE BLACK which I joined); *Garrison v. Louisiana*, 379 U. S. 64, 80 (my concurring opinion which Mr. JUSTICE BLACK joined).

WJD

To: The Chief Justice
Mr. Justice Black
Mr. Justice Harlan
Mr. Justice Holmes
Mr. Justice Brandeis
Mr. Justice Mahan
Mr. Justice McReynolds
Mr. Justice Muller
Mr. Justice Blackstone

6th DRAFT

SUPREME COURT OF THE UNITED STATES

From. Douglas, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

Circumstances:

New York Times Company, Petitioner, 1873 v. United States. On Writ of Certiorari to the United States Court of Appeals for the Second Circuit.

United States, Petitioner, 1885 v. The Washington Post Company et al. On Writ of Certiorari to the United States Court of Appeals for the District of Columbia Circuit.

[June —, 1971]

MR. JUSTICE DOUGLAS, with whom MR. JUSTICE BLACK joins, concurring.

It should be noted at the outset that the First Amendment provides that "Congress shall make no law . . . abridging the freedom of speech or of the press." That leaves, in my view, no room for governmental restraint on the press.¹

There is, moreover, no statute barring the publication by the press of the material which the Times and Post seek to use. 18 U. S. C. § 793 (e) provides that "whoever having unauthorized possession of, access to, or control over any document, writing, . . . or information relating to the national defense which information the possessor has reason to believe could be used to the injury of the United States or to the advantage of any foreign nation,

¹ See *Beauharnais v. Illinois*, 343 U. S. 250, 267 (dissenting opinion of Mr. JUSTICE BLACK), 284 (my dissenting opinion); *Roth v. United States*, 354 U. S. 476, 508 (my dissenting opinion which Mr. JUSTICE BLACK joined); *Yates v. United States*, 354 U. S. 298, 339 (separate opinion of Mr. JUSTICE BLACK which I joined); *New York Times v. Sullivan*, 376 U. S. 254, 293 (concurring opinion of Mr. JUSTICE BLACK which I joined); *Garrison v. Louisiana*, 379 U. S. 64, 80 (my concurring opinion which Mr. JUSTICE BLACK joined).

June 24, 1971

MEMORANDUM TO THE CONFERENCE

Re: New York Times Case

Dear Brothers:

Counsel for the New York Times have filed with the Clerk a petition for certiorari with a request for accelerated consideration of such petition, and also an application to me, as Circuit Justice, for a stay of the mandate of the Court of Appeals pending disposition of the petition for certiorari. Blue copies of the petition have been filed with the Clerk and will be distributed to the Conference. The Conference has also obtained the Clerk that the application for a stay will be filed before about 1:30.

I am requesting to the Clerk Justice that a special Conference be called this afternoon to consider both of these matters.

Sincerely,

J. M. H.

cc: The Clerk

To: The Chief Justice
Mr. Justice Bla
Mr. Justice Doug
Mr. Justice Brenn
Mr. Justice Stewar
Mr. Justice Waite
Mr. Justice Marshall
Mr. Justice Blackman

4th DRAFT

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

JUN 29 1971

Recirculated:

1873	v.	New York Times Company, Petitioner, United States.	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit.
1885	v.	United States, Petitioner, The Washington Post Com- pany et al.	On Writ of Certiorari to the United States Court of Appeals for the Dis- trict of Columbia Circuit.

[June —, 1971]

MR. JUSTICE HARLAN, dissenting.

These cases forcefully call to mind the wise admonition of Mr. Justice Holmes, dissenting in *Northern Securities Co. v. United States*, 193 U. S. 197, 400 (1904):

“Great cases like hard cases make bad law. For great cases are called great, not by reason of their real importance in shaping the law of the future, but because of some accident of immediate overwhelming interest which appeals to the feelings and distorts the judgment. These immediate interests exercise a kind of hydraulic pressure which makes what previously was clear seem doubtful and before which even well settled principles of law will bend.”

With all respect, I consider that the Court has been almost irresponsibly feverish in its haste to bring these lawsuits to an end.

Both the Court of Appeals for the Second Circuit and the Court of Appeals for the District of Columbia Circuit rendered judgment on June 23. The New York Times' petition for certiorari, its motion for accelerated consideration, and its application for interim relief were filed in this Court on June 24 at about 11 a. m. The

STYLISTIC CHANGES THROUGHOUT.
SEE PAGES: 1, 4, 7

5th DRAFT

To: The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

SUPREME COURT OF THE UNITED STATES
FROM: Harlan, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970 circulated:

JUN 29 1971

1873	v.	United States	Petitioner	On Writ of Certiorari to
				the United States Court of Appeals for the Second Circuit.
1885	v.	The Washington Post Company et al.	Petitioner	On Writ of Certiorari to
				the United States Court of Appeals for the District of Columbia Circuit.

[June —, 1971]

MR. JUSTICE HARLAN, with whom THE CHIEF JUSTICE and MR. JUSTICE BLACKMUN join, dissenting.

These cases forcefully call to mind the wise admonition of Mr. Justice Holmes, dissenting in *Northern Securities Co. v. United States*, 193 U. S. 197, 400 (1904):

“Great cases like hard cases make bad law. For great cases are called great, not by reason of their real importance in shaping the law of the future, but because of some accident of immediate overwhelming interest which appeals to the feelings and distorts the judgment. These immediate interests exercise a kind of hydraulic pressure which makes what previously was clear seem doubtful and before which even well settled principles of law will bend.”

With all respect, I consider that the Court has been almost irresponsibly feverish in dealing with these cases.

Both the Court of Appeals for the Second Circuit and the Court of Appeals for the District of Columbia Circuit rendered judgment on June 23. The New York Times' petition for certiorari, its motion for accelerated consideration thereof, and its application for interim relief were filed in this Court on June 24 at about 11 a. m. The

5,7

To: The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

6th DRAFT

SUPREME COURT OF THE UNITED STATES

From: Harlan, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970 Circulated:

New York Times Company, Petitioner, 1873 v. United States. } On Writ of Certiorari to the United States Court of Appeals for the Second Circuit. Recirculated JUN 30 1971

United States, Petitioner, 1885 v. The Washington Post Company et al. } On Writ of Certiorari to the United States Court of Appeals for the District of Columbia Circuit.

[June 30, 1971]

MR. JUSTICE HARLAN, with whom THE CHIEF JUSTICE and MR. JUSTICE BLACKMUN join, dissenting.

These cases forcefully call to mind the wise admonition of Mr. Justice Holmes, dissenting in *Northern Securities Co. v. United States*, 193 U. S. 197, 400-401 (1904):

“Great cases like hard cases make bad law. For great cases are called great, not by reason of their real importance in shaping the law of the future, but because of some accident of immediate overwhelming interest which appeals to the feelings and distorts the judgment. These immediate interests exercise a kind of hydraulic pressure which makes what previously was clear seem doubtful, and before which even well settled principles of law will bend.”

With all respect, I consider that the Court has been almost irresponsibly feverish in dealing with these cases.

Both the Court of Appeals for the Second Circuit and the Court of Appeals for the District of Columbia Circuit rendered judgment on June 23. The New York Times' petition for certiorari, its motion for accelerated

To : The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Stewart
Mr. Justice White
✓Mr. Justice Marshall
Mr. Justice Blackmun

1st DRAFT

SUPREME COURT OF THE UNITED STATES: Brennan, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970 Circulated: 6-28-71

		Recirculated:
New York Times Company, 1873	Petitioner, v. United States.	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit.
United States, 1885	Petitioner, v. The Washington Post Com- pany et al.	On Writ of Certiorari to the United States Court of Appeals for the Dis- trict of Columbia Circuit.

[June —, 1971]

PER CURIAM.

We granted certiorari in these cases in which the United States seeks to enjoin the New York Times and the Washington Post from publishing the contents of a classified study entitled "History of U. S. Decision-Making Process on Viet Nam Policy." — U. S. — (1971).

"Any system of prior restraints of expression comes to this Court bearing a heavy presumption against its constitutional validity." *Bantam Books, Inc. v. Sullivan*, 372 U. S. 58, 70 (1963); see also *Near v. Minnesota*, 283 U. S. 697 (1931). The Government "thus carries a heavy burden of showing justification for the enforcement of such a restraint." *Organization for a Better Austin v. Keefe*, — U. S. — (1971). The District Court for the Southern District of New York in the *New York Times* case and the District Court for the District of Columbia and the Court of Appeals for the District of Columbia Circuit in the *Washington Post* case held that the Government had not met that burden. We agree.

1st DRAFT

To: The other Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

SUPREME COURT OF THE UNITED STATES

From: Brennan, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970 Circulated: 6-28-71

New York Times Company, Petitioner, 1873 v. United States.	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit.	Recirculated:
United States, Petitioner, 1885 v. The Washington Post Com- pany et al.	On Writ of Certiorari to the United States Court of Appeals for the Dis- trict of Columbia Circuit.	

[June —, 1971]

MR. JUSTICE BRENNAN, concurring.

I

I write separately in these cases only to emphasize what should be apparent: that our judgment in the present cases may not be taken to indicate the propriety, in the future, of issuing temporary stays and restraining orders to block the publication of material sought to be suppressed by the Government. So far as I can determine, never before has the United States sought to enjoin a newspaper from publishing information in its possession. The relative novelty of the questions presented, the necessary haste with which decisions were reached, the magnitude of the interests asserted, and the fact that all the parties have concentrated their arguments upon the question whether permanent restraints were proper may have justified at least some of the restraints heretofore imposed in these cases. Certainly it is difficult to fault the several courts below for seeking to assure that the issues here involved were preserved for ultimate review by this Court. But even if it be assumed that some of the interim restraints were proper in the two cases

To: The Chief Justice
 Mr. Justice Black
 Mr. Justice Douglas
 Mr. Justice Harlan
 Mr. Justice Brennan
 Mr. Justice White
 Mr. Justice Marshall
 Mr. Justice Blackmun

1st DRAFT

SUPREME COURT OF THE UNITED STATES

From: Stewart, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970 *Circulated JUN 29 1971*

New York Times Company, Petitioner, 1873 v. United States.	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit. <i>Recirculated:</i>
United States, Petitioner, 1885 v. The Washington Post Com- pany et al.	

[June —, 1971]

MR. JUSTICE STEWART, with whom MR. JUSTICE WHITE joins, concurring.

In the governmental structure created by our Constitution, enormous power has been given to the Executive in the two related areas of national defense and international relations. This power, largely unchecked by the Legislative¹ and Judicial² branches of Government, has been pressed to the very hilt since the advent of the nuclear missile age. For better or for worse, the simple

¹ The President's power to make treaties and to appoint ambassadors is of course limited by the requirement of Article II, § 1, of the Constitution that he obtain the advice and consent of the Senate. Article I, § 8, empowers Congress to "provide for the common defence" by raising military forces. And, of course, Congress alone can declare war. This power was last exercised almost 30 years ago at the inception of World War II. Since the end of that war in 1945, the Armed Forces of the United States have suffered approximately —,— casualties in various parts of the world.

² See *Chicago & Southern Air Lines v. Waterman Steamship Corp.*, 333 U. S. 103; *Hirabayashi v. United States*, 320 U. S. 81; *United States v. Curtiss-Wright Export Corp.*, 299 U. S. 304; cf. *Mora v. McNamara*, cert. denied 389 U. S. 934.

WB

1 - 3

To: The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice White
Mr. Justice Marshall
Mr. Justice Blackmun

3rd DRAFT

SUPREME COURT OF THE UNITED STATES

From: Stewart, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970 Circulated:

Recirculated:

JUN 29 1971

1873	v.	New York Times Company, Petitioner,	On Writ of Certiorari to the United States Court of Appeals for the Second Circuit.
		United States.	
1885	v.	United States, Petitioner,	On Writ of Certiorari to the United States Court of Appeals for the District of Columbia Circuit.
		The Washington Post Company et al.	

[June 30, 1971]

MR. JUSTICE STEWART, with whom MR. JUSTICE WHITE joins, concurring.

In the governmental structure created by our Constitution, the Executive is endowed with enormous power in the two related areas of national defense and international relations. This power, largely unchecked by the Legislative¹ and Judicial² branches, has been pressed to the very hilt since the advent of the nuclear missile

¹ The President's power to make treaties and to appoint ambassadors is of course limited by the requirement of Article II, § 1, of the Constitution that he obtain the advice and consent of the Senate. Article I, § 8, empowers Congress to "raise and support Armies," and "provide and maintain a Navy." And, of course, Congress alone can declare war. This power was last exercised almost 30 years ago at the inception of World War II. Since the end of that war in 1945, the Armed Forces of the United States have suffered approximately half a million casualties in various parts of the world.

² See *Chicago & Southern Air Lines v. Waterman Steamship Corp.*, 333 U. S. 103; *Hirabayashi v. United States*, 320 U. S. 81; *United States v. Curtiss-Wright Export Corp.*, 299 U. S. 304; cf. *Mora v. McNamara*, cert. denied 389 U. S. 934.

Supreme Court of the United States
Washington, D. C. 20543

CHAMBERS OF
JUSTICE POTTER STEWART

June 29, 1971

Nos. 1873 & 1885
New York Times v. United States

Dear Bill,

I am glad to join the Per Curiam
you have circulated in these cases.

Sincerely yours,

P.S. /

Mr. Justice Brennan

Copies to the Conference

Supreme Court of the United States
Washington, D. C. 20543

CHAMBERS OF
JUSTICE BYRON R. WHITE

June 29, 1971

Re: Nos. 1873 & 1885 - New York
Times Co. v. U. S.

Dear Bill:

Please join me in your
proposed per curiam for these cases.
I shall, of course, file a separate
concurring opinion.

Sincerely,



Mr. Justice Brennan

Copies to Conference

To: The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice Marshall
Mr. Justice Blackmun

1st DRAFT

From: White, J.

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

Recirculated: 6-29-71

New York Times Company, Petitioner, v. United States. } On Writ of Certiorari to the United States Court of Appeals for the Second Circuit.
1873
United States, Petitioner, v. The Washington Post Company et al. } On Writ of Certiorari to the United States Court of Appeals for the District of Columbia Circuit.
1885

[June —, 1971]

MR. JUSTICE WHITE, with whom MR. JUSTICE STEWART joins, concurring.

I concur in today's judgments, but only because of the concededly extraordinary protection against prior restraints enjoyed by the press under our constitutional system. I do not say that in no circumstances would the First Amendment permit an injunction against publishing information about government plans or operations.¹ Nor, after examining the materials the Govern-

¹ The Congress has authorized a strain of prior restraints against private parties in certain instances. The National Labor Relations Board routinely issues cease-and-desist orders against employers whom it finds have threatened or coerced employees in the exercise of protected rights. See 29 U. S. C. § 160 (c). Similarly, the Federal Trade Commission is empowered to impose cease-and-desist orders against unfair methods of competition. 15 U. S. C. § 45 (b). Such orders can, and quite often do, restrict what may be spoken or written under certain circumstances. See, e. g., *NLRB v. Gissell Packing Co.*, 395 U. S. 575, 616-620 (1969). Art. I, § 8 of the Constitution authorizes Congress to secure the "exclusive right" of authors to their writings, and no one denies that a newspaper can properly be enjoined from publishing the copyrighted works of another. See *Westermann Co. v. Dispatch Co.*, 249 U. S. 100

— Minor stylistic changes ~~throughout~~
pp. 2-4, 6, 8-10

2nd DRAFT

To: The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice Marshall
Mr. Justice Blackmun

SUPREME COURT OF THE UNITED STATES

From: White, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

Circulated:

New York Times Company, Petitioner, 1873 v. United States. } On Writ of Certiorari to the United States Court of Appeals for the Second Circuit. Recirculated: 6-29-1

United States, Petitioner, 1885 v. The Washington Post Company et al. } On Writ of Certiorari to the United States Court of Appeals for the District of Columbia Circuit.

[June —, 1971]

MR. JUSTICE WHITE, with whom MR. JUSTICE STEWART joins, concurring.

I concur in today's judgments, but only because of the concededly extraordinary protection against prior restraints enjoyed by the press under our constitutional system. I do not say that in no circumstances would the First Amendment permit an injunction against publishing information about government plans or operations.¹ Nor, after examining the materials the Govern-

¹ The Congress has authorized a strain of prior restraints against private parties in certain instances. The National Labor Relations Board routinely issues cease-and-desist orders against employers whom it finds have threatened or coerced employees in the exercise of protected rights. See 29 U. S. C. § 160 (c). Similarly, the Federal Trade Commission is empowered to impose cease-and-desist orders against unfair methods of competition. 15 U. S. C. § 45 (b). Such orders can, and quite often do, restrict what may be spoken or written under certain circumstances. See, e. g., *NLRB v. Gissel Packing Co.*, 395 U. S. 575, 616-620 (1969). Art. I, § 8 of the Constitution authorizes Congress to secure the "exclusive right" of authors to their writings, and no one denies that a newspaper can properly be enjoined from publishing the copyrighted works of another. See *Westermann Co. v. Dispatch Co.*, 249 U. S. 100

1st DRAFT

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

1873	New York Times Company, Petitioner, <i>v.</i> United States.	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit.
1885	United States, Petitioner, <i>v.</i> The Washington Post Com- pany et al.	On Writ of Certiorari to the United States Court of Appeals for the Dis- trict of Columbia Circuit.

[June —, 1971]

MR. JUSTICE MARSHALL, concurring.

The Government contends that the only issue in this case is whether in a suit by the United States, "the First Amendment bars a court from prohibiting a newspaper from publishing material whose disclosure would pose a grave and immediate danger to the security of the United States." Brief of the Government, at 6. With all due respect, I believe the ultimate issue in this case is even more basic than the one posed by the Solicitor General. The issue is whether this Court or the Congress has the power to make laws.

In this case there is no problem concerning the President's power to classify information as "secret" or "top secret." Congress has specifically recognized Presidential authority, which has been formally exercised in Executive Order 10501, to classify documents and information. See, *e. g.*, 18 U. S. C. § 798; 50 U. S. C. § 783. Nor is there any issue here regarding the President's power as Chief Executive and Commander-in-Chief to protect national security by disciplining employees that disclose information and by taking precautions to prevent leaks.

2nd DRAFT

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

New York Times Company, Petitioner, 1873 v. United States.	On Writ of Certiorari to the United States Court of Appeals for the Sec- ond Circuit.
United States, Petitioner, 1885 v. The Washington Post Com- pany et al.	On Writ of Certiorari to the United States Court of Appeals for the Dis- trict of Columbia Circuit.

[June —, 1971]

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¹ See n. 3, *infra*.

3rd DRAFT

SUPREME COURT OF THE UNITED STATES

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

New York Times Company, Petitioner,
1873 v. United States. On Writ of Certiorari to the United States Court of Appeals for the Second Circuit.

[June —, 1971]

MR. JUSTICE MARSHALL, concurring.

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¹ See n. 3, *infra*.

STYLISTIC CHANGES THROUGHOUT

4/26

4th DRAFT

SUPREME COURT OF THE UNITED STATES

From: Marshall, J.

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

Circulated:

Recirculated: JUN 30 1971

New York Times Company, Petitioner,
1873 v. United States. } On Writ of Certiorari to
the United States Court
of Appeals for the Second Circuit.

United States, Petitioner, 1885 v. The Washington Post Company et al. } On Writ of Certiorari to
the United States Court
of Appeals for the District of Columbia Circuit.

[June 30, 1971]

MR. JUSTICE MARSHALL, concurring.

The Government contends that the only issue in this case is whether in a suit by the United States, "the First Amendment bars a court from prohibiting a newspaper from publishing material whose disclosure would pose a grave and immediate danger to the security of the United States." Brief of the Government, at 6. With all due respect, I believe the ultimate issue in this case is even more basic than the one posed by the Solicitor General. The issue is whether this Court or the Congress has the power to make law.

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¹ See n. 3, *infra*.

To: The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Blackmun

WR

WD

The Chief Justice
Mr. Justice Black
Mr. Justice Douglas
Mr. Justice Harlan
Mr. Justice Brennan
Mr. Justice Stewart
Mr. Justice White
Mr. Justice Marshall ✓

2nd DRAFT

SUPREME COURT OF THE UNITED STATES

6/29/71

Nos. 1873 AND 1885.—OCTOBER TERM, 1970

New York Times Company, Petitioner,
1873 v. United States. } On Writ of Certiorari to
the United States Court
of Appeals for the Second Circuit.

United States, Petitioner, 1885 v. The Washington Post Company et al. } On Writ of Certiorari to
the United States Court
of Appeals for the District of Columbia Circuit.

[June —, 1971]

MR. JUSTICE BLACKMUN.

I join MR. JUSTICE HARLAN in his dissent. I also am in substantial accord with much that MR. JUSTICE WHITE says, by way of admonition, in the latter part of his opinion.

At this point the focus is on *only* the comparatively few documents specified by the Government as critical. So far as the other material—vast in amount—is concerned, let it be published and published forthwith if the newspapers, once the strain is gone and the sensationalism is eased, still feel the urge so to do.

But we are concerned here with the few documents specified from the 47 volumes. Almost 70 years ago Mr. Justice Holmes, dissenting in a celebrated case, observed:

“Great cases like hard cases make bad law. For great cases are called great, not by reason of their real importance in shaping the law of the future, but because of some accident of immediate overwhelming interest which appeals to the feelings and distorts the judgment. These immediate interests exercise a kind of hydraulic pressure” *Northern Securities Co. v. United States*, 193 U. S. 197, 400–401 (1904).

June 29, 1971

Re: No. 1873 - New York Times v. U. S.
No. 1885 - U. S. v. Washington Post

Dear John:

Although I am probably filing my own dissent,
I would like to be joined in yours.

Sincerely,

H. A. B.

Mr. Justice Harlan

cc: The Conference

IN THE SUPREME COURT OF THE UNITED STATES

No. 1873 -- October Term, 1970.

New York Times Company,
Petitioner,

v.

United States of America,
Respondent.

ORDER

The petition for certiorari is granted and the case is set for oral argument on Saturday, June 26, 1971, at 11:00 o'clock a.m. Briefs and records shall be filed simultaneously, the requirement for printing being waived.

The application of the New York Times Company for stay of mandate of the Court of Appeals for the Second Circuit is granted pending further order of this Court. The Special Appendix referred to in the order of the Court of Appeals, and any additional items as the United States may have specified with particularity, shall be served on the New York Times Company and filed in this Court by 5:00 p.m. today, June 25, 1971.

The restraint imposed upon the New York Times by the Court of Appeals for the Second Circuit is continued pending argument and decision in this case.

IN THE SUPREME COURT OF THE UNITED STATES

No. _____ - October Term 1970

United States of America,
Petitioner

v.

The Washington Post Company, et al.,
Respondent

ORDER

Treating the application for stay as a petition for certiorari, the petition is granted and the case is set for oral argument on Saturday, June 26, 1971, at 11:00 a. m.

Briefs and records shall be filed simultaneously, the requirement for printing being waived. Portions of the record or argument relating to matters claimed to affect national security may be filed in sealed form.

Pending argument and decision in this case the restraint imposed by the Court of Appeals on the Washington Post and its officers, is continued but limited to items specified in the special Appendix filed on June 21, 1971, with the United States Court of Appeals for the Second Circuit in a case in that Court captioned The United States v. New York Times Company et al, Docket 71-1616, decided June 23, 1971, and any