

# The Burger Court Opinion Writing Database

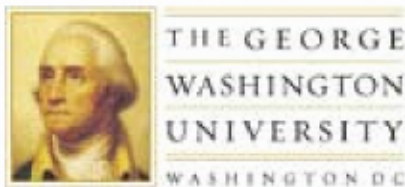
## *Barlow v. Collins*

397 U.S. 159 (1970)

Paul J. Wahlbeck, George Washington University

James F. Spriggs, II, Washington University

Forrest Maltzman, George Washington University



Supreme Court of the United States  
Washington, D. C. 20543

CHAMBERS OF  
THE CHIEF JUSTICE

February 4, 1970

Re: No. 249 - Barlow v. Collins

Dear Bill:

This will confirm for the records your acceptance of the above assignment, vice Justice Brennan, to borrow some Federalese.

W. E. B.

Mr. Justice Douglas

cc: The Conference

Supreme Court of the United States  
Washington, D. C. 20543

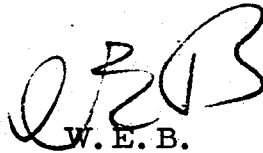
CHAMBERS OF  
THE CHIEF JUSTICE

February 28, 1970

Re: No. 249 - Barlow v. Collins

Dear Bill:

Please join me.

  
W. E. B.

Mr. Justice Douglas

cc: The Conference

Supreme Court of the United States  
Washington, D. C. 20543

CHAMBERS OF  
JUSTICE WILLIAM O. DOUGLAS

January 8, 1970

Dear Bill:

Re: No. 249 - Barlow v. Collins

The only suggestion I have to make in your draft is changing the first full sentence on page 6 to read as follows:

"This test is satisfied when the plaintiff alleges that the challenged action either touches a zone to which the law has already applied sanctions or causes harm, economic or otherwise, within the purview of the federal statute whose application is in question."

*W. O. D.*  
W. O. D.

Mr. Justice Brennan

REPRODUCED FROM THE COLLECTIONS OF THE MANUSCRIPT DIVISION, LIBRARY OF CONGRESS

Supreme Court of the United States  
Washington, D. C. 20543

CHAMBERS OF  
JUSTICE WILLIAM O. DOUGLAS

January 9, 1970

Dear Bill:

Re: No. 249 -- Barlow v. Collins

In response to your note of January 8, I would suggest the following: My reference to the necessity of a plaintiff alleging that the challenged action falls within the purview of a federal statute related to the limitations on subject matter jurisdiction in the federal courts. I would suggest that you mention in your opinion that in addition to alleging an injury in fact, a plaintiff must satisfy the requirements of federal subject matter jurisdiction, for example, by alleging the violation of a federal statute or the Constitution.

Secondly, I would suggest that you delete the word "substantial" as a modifier to "injury in fact" in your proposed test for standing. Assuming subject matter jurisdiction and satisfaction of any jurisdictional amount limitations, one with an economic injury would have standing to press a claim for \$1, for example, in a standard negligence suit. It seems to me that one with a non-economic injury should not be treated differently. If you are concerned about the problem of taxpayers' suits, I would think that should be dealt with separately.

William O. Douglas

Mr. Justice Brennan

File  
Cir 4/4/70

**SUPREME COURT OF THE UNITED STATES**

No. 249.—OCTOBER TERM, 1969

Clemon Barlow et al.,  
Petitioners,  
v.  
B. L. Collins, etc., et al. } On Writ of Certiorari to the  
United States Court of Ap-  
peals for the Fifth Circuit.

[February —, 1970]

MR. JUSTICE DOUGLAS delivered the opinion of the Court.

The question to be decided in this case is whether tenant farmers eligible for payments under the Upland Cotton Program enacted by the Food and Agriculture Act of 1965, 7 U. S. C. § 1444 (d), 79 Stat. 1194, have standing to challenge the validity of a certain amended regulation promulgated by the respondent Secretary of Agriculture in 1966.

The Upland Cotton Program incorporates a 1938 statute, § 8 (g) of the Soil Conservation and Domestic Allotment Act, as amended, 16 U. S. C. § 590h (g), thereby permitting participants in the program to assign payments only "as security for cash or advances to finance making a crop."<sup>1</sup> The regulation of the respond-

<sup>1</sup> The Secretary of Agriculture is authorized by § 1444 (d) (5) of the 1965 Act to pay a farmer in advance of the growing season up to 50% of the estimated benefits due him. Section 1444 (d) (13) authorizes the farmer to assign such benefits subject to the limitations of § 8 (g) of the 1938 Act, 16 U. S. C. § 590 (g). Section 8 (g) as enacted in 1938 and as it read in 1965 established an exception

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To: The Chief Justice  
Mr. Justice Black  
Mr. Justice Harlan  
Mr. Justice Brennan  
Mr. Justice Stewart  
Mr. Justice White  
~~Mr. Justice Fortas~~  
Mr. Justice Marshall

*p. 6*

From: Douglas, J.

SUPREME COURT OF THE UNITED STATES

Circulated: \_\_\_\_\_

No. 249.—OCTOBER TERM, 1969

Recirculated: 2-19

Clemon Barlow et al.,  
Petitioners,  
v.  
B. L. Collins, etc., et al. } On Writ of Certiorari to the  
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[February —, 1970]

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<sup>1</sup> The Secretary of Agriculture is authorized by § 1444 (d) (5) of the 1965 Act to pay a farmer in advance of the growing season up to 50% of the estimated benefits due him. Section 1444 (d) (13) authorizes the farmer to assign such benefits subject to the limitations of § 8 (g) of the 1938 Act, 16 U. S. C. § 590 (g). Section 8 (g) as enacted in 1938 and as it read in 1965 established an exception.

**February 6, 1970**

**Re: No. 249 - Barlow v. Collins**  
**No. 85 - Data Processing v. Camp**

**Dear Bill:**

**I am glad to join your opinion in  
each of these cases.**

**Sincerely,**

**J. M. H.**

**Mr. Justice Douglas**

**CC: The Conference**



January 5, 1970

Dear Bill:

Enclosed is No. 249 - Barlow v. Collins  
involving the standing question you dealt  
with in No. 85 - Data Processing v. Camp.

I am not going to circulate this one. I've  
had your view on how we ought to deal with  
this with No. 85. And, of course, we don't  
need a lot of holdings to support it.

Mr. [Name]

*Not Circulated  
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Douglas only*

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**SUPREME COURT OF THE UNITED STATES**

No. 249.—OCTOBER TERM, 1969

Clemon Barlow et al.,  
Petitioners,  
v.  
B. L. Collins, etc., et al.) } On Writ of Certiorari to the  
United States Court of Ap-  
peals for the Fifth Circuit.

[January —, 1970]

MR. JUSTICE BRENNAN delivered the opinion of the Court.

The questions to be decided in this case are (1) whether tenant farmers eligible for payments under the Upland Cotton Program enacted by the Food and Agriculture Act of 1965, 7 U. S. C. § 1444 (d), 79 Stat. 1194, have standing to challenge the validity of certain amended regulations promulgated by the respondent Secretary of Agriculture in 1966, and (2) whether in any event judicial review of the Secretary's action at the instance of these petitioners is precluded by the pertinent statutes.

The Upland Cotton Program incorporates a 1938 statute, § 8 (g) of the Soil Conservation and Domestic Allotment Act as amended, 16 U. S. C. § 590h (g), which limits the payments which are made assignable by § 1444 (d)(13) of the 1965 Act to a single assignment of payments during the crop year "as security for cash or advances to finance making a crop."<sup>1</sup> The regulations

<sup>1</sup> The Secretary of Agriculture is authorized by § 1444 (d) (5) of the 1965 Act in advance of the growing season to pay a farmer up to 50% of the estimated benefits due him. Section 1444 (d) (13) authorizes the farmer to assign such benefits subject to the limitations of § 8 (g) of the 1938 Act, 16 U. S. C. § 590 (g). Section 8 (g) as enacted in 1938 and as it read in 1965 established an exception.

January 10, 1947

Dear Bill:

I've been some more thinking about your suggestion at page 6 of Barlow. I fully agree, as you know, that the industry need not be economic and that we therefore should amend the first sentence of the Bill to read "economic or otherwise".

*Not Circulated  
Sent to Douglas only*

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**SUPREME COURT OF THE UNITED STATES**

No. 249.—OCTOBER TERM, 1969

Clemon Barlow et al., Petitioners, v. B. L. Collins, etc., et al.	}	On Writ of Certiorari to the United States Court of Ap- peals for the Fifth Circuit.
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[January —, 1970]

MR. JUSTICE BRENNAN delivered the opinion of the Court. .

The questions to be decided in this case are (1) whether tenant farmers eligible for payments under the Upland Cotton Program enacted by the Food and Agriculture Act of 1965, 7 U. S. C. § 1444 (d), 79 Stat. 1194, have standing to challenge the validity of a certain amended regulation promulgated by the respondent Secretary of Agriculture in 1966, and (2) whether in any event judicial review of the Secretary's action at the instance of these petitioners is precluded by the pertinent statutes.

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<sup>1</sup>The Secretary of Agriculture is authorized by § 1444 (d)(5) of the 1965 Act to pay a farmer in advance of the growing season up to 50% of the estimated benefits due him. Section 1444 (d)(13) authorizes the farmer to assign such benefits subject to the limitations of § 8 (g) of the 1938 Act, 16 U. S. C. § 590 (g). Section 8 (g) as enacted in 1938 and as it read in 1965 established an exception

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SUPREME COURT OF THE UNITED STATES

No. 249.—OCTOBER TERM, 1969

Clemon Barlow et al., Petitioners, <i>v.</i> B. L. Collins, etc., et al.	}	On Writ of Certiorari to the United States Court of Ap- peals for the Fifth Circuit.
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[January —, 1970]

MR. JUSTICE BRENNAN delivered the opinion of the Court.

The questions to be decided in this case are (1) whether tenant farmers eligible for payments under the Upland Cotton Program enacted by the Food and Agriculture Act of 1965, 7 U. S. C. § 1444 (d), 79 Stat. 1194, have standing to challenge the validity of a certain amended regulation promulgated by the respondent Secretary of Agriculture in 1966, and (2) whether, if there is standing, judicial review of the Secretary's action at the instance of these petitioners is precluded by the pertinent statutes.

The Upland Cotton Program incorporates a 1938 statute, § 8 (g) of the Soil Conservation and Domestic Allotment Act, as amended, 16 U. S. C. § 590h (g), thereby permitting participants in the Program to assign payments only "as security for cash or advances to finance making a crop."<sup>1</sup> The regulation of the respond-

<sup>1</sup>The Secretary of Agriculture is authorized by § 1444 (d)(5) of the 1965 Act to pay a farmer in advance of the growing season up to 50% of the estimated benefits due him. Section 1444 (d)(13) authorizes the farmer to assign such benefits subject to the limitations of § 8 (g) of the 1938 Act, 16 U. S. C. § 590 (g). Section 8 (g) as enacted in 1938 and as it read in 1965 established an exception

Supreme Court of the United States  
Washington, D. C. 20543

CHAMBERS OF  
JUSTICE WM. J. BRENNAN, JR.

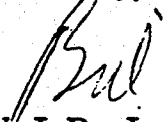
January 26, 1970

RE: No. 249 - Barlow v. Collins

Dear Chief:

I find that I can't rework my proposed opinion in the above to bring it into line with the Conference acceptance of Bill Douglas' approach to the determination of standing in No. 85 - Data Processing v. Camp. I, therefore, suggest that this opinion be re-assigned to another Justice. I'll then file a concurring opinion dissenting from his approach.

Sincerely,



W. J. B. Jr.

The Chief Justice

cc: The Conference

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Supreme Court of the United States  
Washington, D. C. 20543

CHAMBERS OF  
JUSTICE POTTER STEWART

February 9, 1970

No. 249 - Barlow v. Collins

Dear Bill,

I have decided to acquiesce in your  
opinion, unless somebody else writes in dissent.

Sincerely yours,

P.S.  
/

Mr. Justice Douglas

Copies for the Conference

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Supreme Court of the United States  
Washington, D. C. 20543

CHAMBERS OF  
JUSTICE THURGOOD MARSHALL

February 6, 1970

Re: No. 249 - Barlow v. Collins

Dear Bill:

Please join me.

Sincerely,



T.M.

Mr. Justice Douglas

cc: The Conference

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